Guidance for reporting to the Global Covenant of Mayors (GCoM) through CDP-ICLEI Track

2023







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What is the Global Covenant of Mayors for Climate & Energy?

The Global Covenant of Mayors for Climate & Energy (GCoM) is the largest alliance for city climate leadership, uniting a global coalition of more than 12,600 cities and local governments who share a long-term vision of supporting voluntary action to combat climate change and moving towards a resilient and low-emission society. Led today by UN Secretary-General Special Envoy on Climate Ambition and Solutions Michael R. Bloomberg, and European Commission Executive Vice President Frans Timmermans, the coalition comprises cities across 6 continents and 144 countries, representing over 1 billion people – or more than 13% of the global population. Local governments committed to GCoM pledge to implement policies and undertake measures to: (i) reduce/limit greenhouse gas emissions, (ii) prepare for the impacts of climate change, (iii) increase access to sustainable energy, and (iv) track progress toward these objectives. In addition, GCoM cities connect and exchange knowledge and ideas, supported by relevant regional stakeholders.

In June 2016, Bloomberg Philanthropies and the European Commission merged the Covenant of Mayors with the Compact of Mayors to form the Global Covenant of Mayors for Climate & Energy. Local governments that have made a commitment to either the Covenant of Mayors or the Compact of Mayors prior to the merger are automatically considered signatories to the Global Covenant of Mayors for Climate & Energy and their relevant Regional/National Covenant, where one exists. For more information, click here.

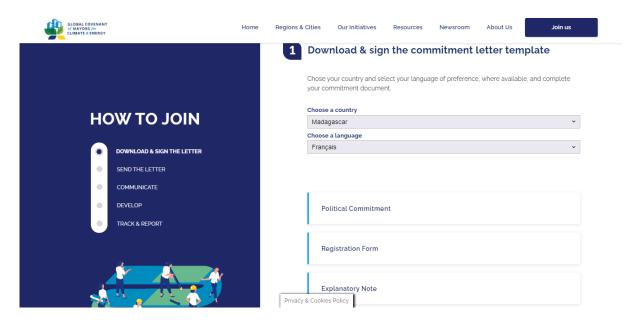


How can my city commit to GCoM? Formalizing your expression of interest

For new cities (step by step guide):

 Committing: Cities commit to the Global Covenant by having an appropriately mandated official (e.g., Mayor, City Council) signing a Letter of Commitment and send it to their Regional/National covenant.

A global commitment letter <u>template is available</u>. Some regions/countries have developed tailored templates for their letters, in line with the GCoM principles but adjusted to regional/national context. Wherever a regional/national template exists, it should be the version to be used by all the signatories from that region/country. All letters/templates are available for download on the <u>GCoM website</u> upon selection of the country.

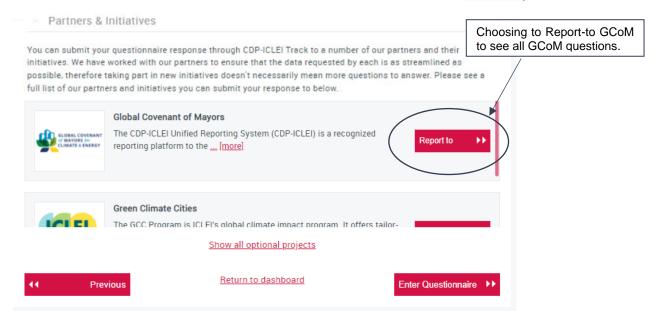


2. **Reporting:** Once a city is committed, they can enter CDP-ICLEI Track and choose to "Report to" GCoM. Choosing to "Report to" will allow cities to see and answer all relevant GCoM questions.

Cities that are not yet committed can also enter CDP-ICLEI Track and choose to "Report to" GCoM, this will allow them to see and answer all GCoM questions. However, **choosing to** "Report to" in CDP-ICLEI Track is not a formal commitment to GCoM, cities also need to follow step 1 (committing) in this guide and send their commitment letter to their respective covenant. Without officially committing via this process, the city is not classified as a GCoM city, and their response will not be reviewed.







3. Validation and results: Once the city has completed the commitment and reporting steps, CDP and ICLEI will get started on validating the city's response against the Common Reporting Framework (CRF) reviewing the data compliant with the GCoM badges. Cities receive their feedback via email and have the opportunity to make amendments. For more information on validation please visit "What is GCoM validation and badging" in this guide.

For already committed cities:

Cities do not need to resubmit their commitment letter if there has been a change in government or mayor since the original commitment was made. Cities can go to the global <u>GCoM website</u> to check their commitment status in case they are not sure about their commitment. When a city does wish to sign a new commitment in the event of any changes, they must download and sign the relevant commitment letter from the <u>Global Covenant of Mayors website</u> and return this to the Global secretariat or their regional helpdesk using the contact details provided in the <u>support section</u> at the end of this document.





What are GCoM badges?

The GCoM has defined a series of badges to recognise the effort and progress made by signatories throughout their GCoM journey. The badges are structured around the three pillars of the GCoM: Mitigation, Adaptation, and Energy Access and Poverty. Each badge is further broken down into three phases, shown as progress bars in the Figure 1.

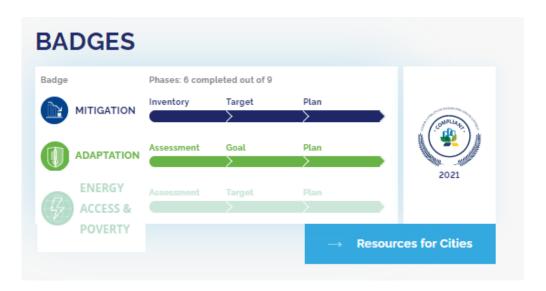


Figure 1: Pillars and phases of the GCoM Common Reporting Framework, as shown on the GCoM website.

The badges are issued according to the information reported by GCoM cities. Each city's progress is visually recognised on their online profile (city dashboard) on the GCoM website. Each badge lights up as soon as a city achieves compliance in a phase.

For more information on GCoM badges, please visit <u>Journey - Global Covenant of Mayors</u>.

For pillar/badge-specific guidance please go to the <u>"How can I identify GCoM specific questions/columns"</u> section below.



How can I report to the Energy Access and Poverty Pillar?

In November 2022, GCoM launched the new Energy Access and Poverty Pillar (EAPP) of the CRF. As of 2023 GCoM signatories are now eligible for a third 'Energy Access & Poverty' badge, in addition to the existing 'Mitigation' and 'Adaptation' badges. GCoM cities shall report against the attribute(s) (affordability, security, and sustainability) their GCoM region has selected. The 2023 Cities Questionnaire is fully aligned with the EAPP. EAPP questions have an indication of the regional attribute they are connected to and are highlighted for easy recognition with the ^ symbol.

GCoM signatories that have been committed to GCoM prior to the activation date of the EAPP (January 2023) will have 2 years from the activation date to report against the EAPP Assessment and Target, and 3 years to submit an EAPP Plan. GCoM signatories committing to GCoM after the EAPP activation date will have 2 years to report against the EAPP Assessment and Target and 3 years to submit an EAPP plan, from the date that they committed to GCoM. If you have further questions on reporting timelines, please visit the 'How often do cities have to report data to GCoM' section of this document.

GCoM jurisdictions are required to report to at least one indicator from their GCoM Regional/National Covenant's chosen energy attribute. These attributes are:

- Secure energy
- Sustainable energy
- Affordable energy

In the Annex of this document-'How to report to the EAPP though CDP-ICLEI Track Step by step', you can find a table that indicates the different attributes, their related indicators (of which at least one must be reported to), and the CDP-ICLEI Track questions that collect data on that indicator. Please check which questions you must report to based on the attribute selected for your region. Note that not all regions have confirmed their selection. To check the latest information please visit the Energy Access and Poverty Pillar (EAPP) Annex to the Common Reporting Framework found on GCoM's website.





How does CDP-ICLEI Track act as an official reporting platform?

CDP-ICLEI Track is a Reporting Platform for cities, states & regions to measure, manage and disclose their environmental data.

CDP-ICLEI Track has partnered with multiple campaigns and initiatives, offering one consolidated and aligned questionnaire. Besides reporting to GCoM, cities can voluntarily participate to other projects or initiatives hosted by CDP-ICLEI Track (such as the Science-Based Targets and WWF's One Planet City Challenge) without duplicating the reporting effort.

GCoM reporting journey through CDP-ICLEI Track Validation \oplus 4 2 Cities can amend Cities receive their CDP and ICLEI CDP and ICLEI Cities report data their response final feedback with provide feedback check the data through platform badge results CDP, ICLEI, and GCoM GCoM announces badges Cities prepare for GCoM releases provide tools and and displays badge results the next reporting annual report resources on the Global Covenant phase of Mayor's website.

After submission, the CDP-ICLEI GCoM team validates the city's report against the requirements of the CRF. Validation has a set of steps (steps 2-4) with several rounds of feedback to allow cities to make changes and improve their report before the final feedback with badge results (step 5). For more information on validation please scroll down to What is GCoM validation and badging? in this document.

After cities receive final feedback, GCoM announces the badge results and displays them in the Global Covenant of Mayor's website.

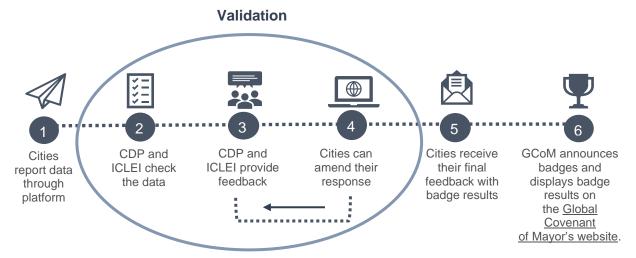
- Validation/Badge feedback: The badge feedback is provided by ICLEI and CDP indicating the validation results and improvement suggestions. It is conducted throughout the reporting year.
- Badge announcement: This is a celebration of city's achievement by GCoM Regional Covenants based on CDP and ICLEI's validation results. It is announced and showcased in the GCoM Global website in March after the city's report.





What is GCoM validation and badging?

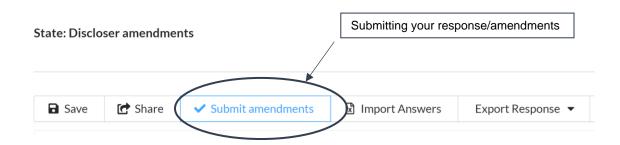
Cities that submit their response earlier in the reporting cycle (25th July) are guaranteed to receive feedback on their submission and amendments, allowing them to improve badge performance and correct reporting mistakes.



Once a city has submitted their data through CDP-ICLEI Track, CDP and ICLEI will validate the city's report against the requirements of the CRF. Cities will receive an email with their badge results from CDP or ICLEI including comprehensive feedback and recommendations for badge improvement within the reporting year. Compliance is achieved once all the associated requirements of the CRF have been met. Cities have a chance to amend their response based on the feedback received.

After receiving the feedback, the city can go directly to amend the data point according to the improvement recommendation within the questionnaire. Main users can make amendments to the 2023 response; please log in to your account and click 'Amend Submission' in your Cities 2023 block. Click here for a video tutorial on making GCoM amendments.

Please note that in order to participate in validation, it is important to "submit" your response. Questionnaires left in "Discloser Amendments" cannot be validated and thus will not receive GCoM badges.



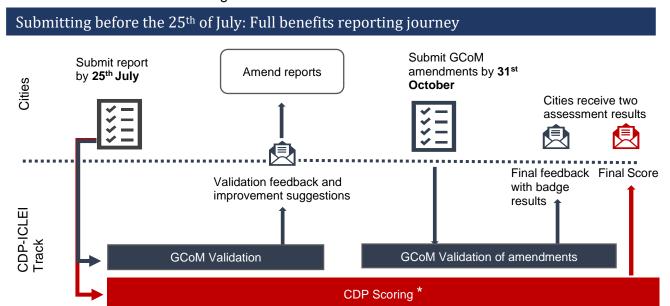
According to the amendment review, CDP and ICLEI will inform cities with the final compliance result via email. These badges will also be displayed on the city's profile on the Global Covenant of Mayors website.





What are the key submission dates and reporting benefits?

We highly recommend all cities to **report by the 25th of July** to ensure the **maximum benefits** from GCoM validation and CDP scoring.



*CDP offers a Response Check service to provide cities with preliminary feedback on data quality and completeness prior to the scoring deadline. For more information on Response Check contact your regional CDP cities team regional CDP cities team.

Reporting benefits:

CDP score offered by CDP:

CDP scoring methodology provides a robust review of cities' responses to the annual questionnaire. It identifies cities' progress on their journey to becoming a climate leader taking bold action in line with the goals of the Paris Agreement.

GCoM validation feedback offered by CDP-ICLEI:

Reporting benefits	CDP Score and guaranteed early GCoM feedback	Guaranteed amendments feedback	Guaranteed GCoM validation feedback
Submission by 25 th July	Yes	Yes	Yes
Submission by 31st Oct	No	Yes	Yes
Submission by 7 th Dec	No	No	Yes

- Guaranteed early feedback: All GCoM cities that submit before the 25th of July will receive feedback and improvement suggestions before the 30th of September to ensure adequate time to make amendments.
- Guaranteed Amendment's feedback: All amendments received before October 31st will be reevaluated. CDP and ICLEI will provide feedback and suggestions on remaining possibilities for
 improvement.
- **GCoM validation feedback:** All cities submitted before the platform closure (**December 7**th) will receive GCoM badge feedback and have the result displayed on the global GCoM website.

We remain flexible for cities facing difficulties reporting against key dates. Please don't hesitate to contact regional CDP offices for special arrangements.





How does GCoM validation feedback compare to CDP Score?

This year, the deadline to maximise benefits is the **25**th **of July**, as it allows cities to receive a CDP score and guaranteed GCoM feedback. All GCoM cities that submit before the 25th of July will receive improvement suggestions before the 30th of September to ensure adequate time to make amendments.

	CDP Scores		GCoN	Л Valid	lation Feedback
CDP assesses the information provided across the whole			GCoM-re symbol) <u>RF)</u> .	elevant o against	information provided questions (highlighted with criteria specified in
Assessm	in the CDP scoring methodology.	send fe GCoM sugges	edback complia stions, a e amen	to cities ince feed llowing a	
					tes to which badges the city ones are not yet achieved:
	CDP awards one adaptation score, one mitigation score and one overall score within the following scoring bands:		MITIGA	TION (Ir	nventory, Target, Plan) RVA, Goal, Plan)
oack	A LEADERSHIP		•	Assessn	nent, Target, Plan)
feedk	B MANAGEMENT	Examp	ie:		
, tu		Badge	Phase Inventory	Compliance status Compliant	Comment/feedback
Independent feedback	C AWARNESS	MITIGATION	Target Mitigation Plan	Compliant Not Compliant	Required amendments: [Question 5.5a] A description of the stakeholder engagement process must be provided in the relevant field in.
Indep	D DISCLOUSURE	ADAPTATION	RVA	Not Compliant	Required amendments: [Question 2.2] At least 1 complete row is needed. Currently, 7 factors(s) have been reported, but 0 are complete.
			Goal Adaptation plan	Compliant Compliant	
	All scores are private. Only cities that get an A will be featured on the		Assessment	Compliant	
	public <u>cities' A-List</u> , with their consent.	ENERGY ACCESS AND POVERTY	Target	Compliant	
		FOVERTI	Energy Plan	Compliant	
nent				feedbac n teams	ck: CDP and
Assessment team	CDP Scoring team				and publication on the ayors website

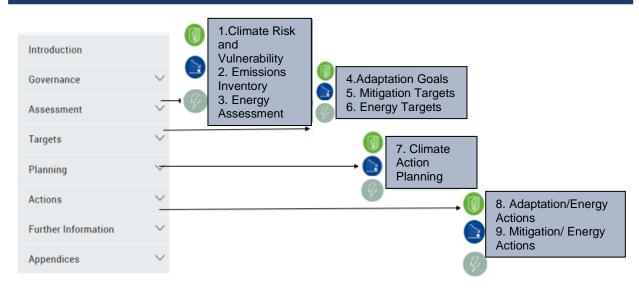




How can I identify GCoM specific questions/columns?

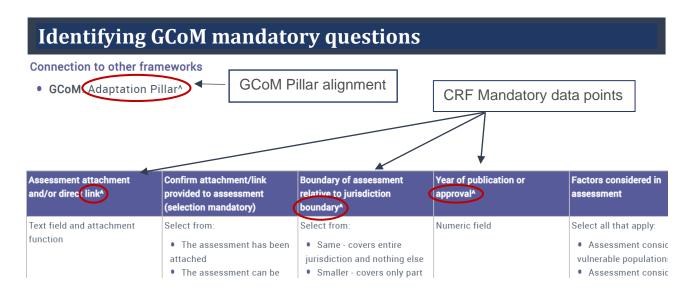
Cities participating in the Global Covenant of Mayors will be presented with all CRF aligned questions and columns independent of the questionnaire pathway selected. Please refer to the Questionnaire Pathway Map for further information.

2023 cities questionnaire GCoM CRF alignment



CRF mandatory data points are indicated with the "^" symbol. This allows cities to identify mandatory indicators and avoid common mistakes easily. Cities must answer all mandatory data points ("^") appropriately to achieve full compliance.

For question specific guidance, please refer to the 2023 Cities Questionnaire Reporting Guidance.





How can I report a compliant CRF emissions inventory?

GCoM signatories should report their emission inventories through question **2.1c**. The following table shows all mandatory (^) data points to be compliant with the CRF. These should be answered by either a value other than 0 or a valid notation key and its justification.

Sectors and sub-sectors	Direct emissions (Scope 1)	Indirect emissions (Scope 2)
Stationary energy		
Residential buildings	^	٨
Commercial building and facilities	^	٨
Institutional buildings and facilities	^	٨
Industrial buildings and facilities	^	٨
Agriculture	^	٨
Fugitive emissions	^	Recommended
Transportation		
On-road	^	٨
Rail	^	٨
Waterborne navigation	^	٨
Aviation	^	٨
Off-road	^	٨
Waste		
Solid waste disposal	^	Recommended
Biological treatment	^	Recommended
Incineration and open burning	^	Recommended
Wastewater treatment and discharge	^	Recommended
ALL IPPU	Recommended	Recommended
ALL AFOLU	Recommended	Recommended
Energy Generation	,	
Electricity-only generation	^	Recommended
CHP generation	۸	Recommended
Heat/cold generation	۸	Recommended
Local renewable generation	Recommended	Recommended

Common mistakes (for more guidance, click here):

- Reporting "0" in mandatory emissions is not compliant. Please use notation key NO (Not Occurring) when relevant emission does not exist or are negligible in the reporting boundary.
- 2. The use of "NE (Not Estimated)" in mandatory subsectors is **NOT** compliant with the GCoM inventory badge. This notation is designed ONLY to track future improvement potentials. If the emission is not estimated because the emission from this subsector is very scarce or rare, please use "NO" (Not Occurring). For example, suppose emissions from water-born transport is a minor source within city A. In that case, the city should use notation key NO for the direct and indirect water-born transport emissions.
- 3. If GHG emissions are estimated and presented in another category in the same inventory, please use "IE" (included elsewhere) along with a justification.
- 4. Failing to justify when using Notation Key IE (included elsewhere) is not compliant.





How often do cities have to report data to GCoM?

Overall reporting timelines

The CRF includes timelines for different elements of reporting. The following table shows the overall reporting time after joining GCoM. For more information please visit the CRF, "Overall reporting timelines".

Reporting Elements	Commit to join GCoM (Year 0)	Years 1 and 2	Year 3	Year 4	Year 5
Baseline GHG Emissions Inventory	Submit by year the latest	2 at			
Risk and Vulnerability Assessment	Submit by year the latest	2 at			
Energy Access and Poverty Assessment	Submit by year the latest	2 at			
Targets and goals (mitigation, adaptation, and EAPP)	Submit by year the latest	2 at			
Climate action plan(s) (mitigation, adaptation, EAPP, or integrated)	Submit by year	3 at the late	st		
Progress report					Submit every two years after submitting the corresponding climate action plan

Monitoring reports (inventory)

Once a city achieves compliance for their inventory, they have reached the monitoring phase. From then on, they must report at least every four years on their emissions.

When reporting an inventory, two dates are of significance:

- The **accounting year** of a GHG inventory is the year in which the data (i.e. activity data and emissions factors) used to calculate figures was collected.
- The **reporting year** of a GHG inventory is the year in which the full inventory itself is submitted (i.e. reported) to CDP-ICLEI Track.

If there haven't been significant changes in GHG emissions since the last inventory, the city can simply update their previous inventory data. This may include re-calculating those subsectors that have changed, or updating the calculations based on any changes in the jurisdiction (e.g. in population).

Inventory	Inventory reporting year					
accounting year	2021	2022	2023	2024		
2017						
2018						
2019						
2020						
2021						
2022						
2023						

2023						
Invento	ory is valid for this reporting	year	Inventory r	not valid for th	is reporting	year.





Who should I contact for support throughout the reporting process?

CDP, ICLEI and GCoM are very happy to support cities throughout the reporting process. Some offices may be able to offer more targeted support depending on your query.

Please find all teams that offer support and their focus area in the table below. If you are not sure what office to contact, please reach out to your relevant CDP office, and we will be happy to help you.

For questions on:

- Reporting to CDP-ICLEI Track
- Validation feedback and preliminary badge results
- Making amendments
- Key dates for maximising benefits
- · Any other general questions



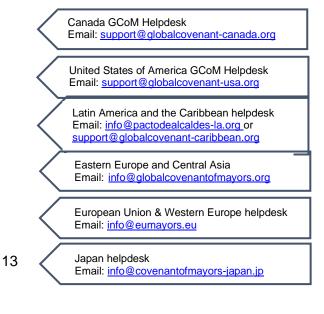


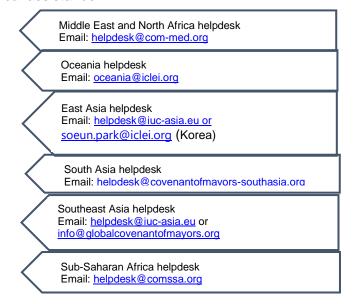
CDP has made a change to the way we provide support to cities.

Using our new <u>Help Center</u>, you will be able to raise queries and search for support materials in the Knowledge Management area, making it easier to find the information you need. The Help Center has replaced cities@cdp.net. Please update your records accordingly and direct your colleagues towards the <u>Help Center</u> when raising enquiries with CDP. **You can also continue to contact CDP regional teams directly.**

For questions on:

- GCoM initiative/ on Reporting Framework
- Operational and technical questions related to GCoM.
- Information on GCoM activities, events, resources, etc.
- GCoM commitment and progress in a region/country
- Access to tools, capacity building and technical assistance









Annex

Figure A. How to report to the EAPP 'Assessment' through CDP-ICLEI Track: Step by step

EAPP badge phase	Attribute	CRF requirement	CDP-ICLEI Track Question Number		
Assessment General principles	Assessment general principle	Local governments shall prepare and submit an energy access and energy poverty assessment within two years after committing to the GCoM. The assessment shall analyse the energy access and energy poverty conditions of the municipality considering three key energy attributes: Secure energy Sustainable energy Affordable energy	NA		
	Assessment general principle	The energy access and energy poverty assessment shall provide information on the energy attribute(s) deemed most relevant by each Regional and National Covenant. Region- and country-specific attributes will be made available through regionalized versions of the Common Reporting Framework and communicated by Regional/National Covenant helpdesks. The assessment shall include at least one mandatory indicator for each energy attribute deemed relevant by the local government's respective Regional/National Covenant.	See below		
Sustainable energy attribute: The GCoM Regional/ National covenants of Japan, Latin America, Middle East and North Africa, the Republic of Korea, China, and East Asia require cities to report to at least one indicator of this attribute.					
	Sustainable energy	Energy consumption from renewable energy sources (Sustainable Energy indicator)	3.1		





Assessment		Source mix of thermal energy (heating and cooling) consumed within local boundary (Sustainable Energy indicator)	3.1 and 3.1b		
		Installed capacity of renewable energy sources within local boundary (Sustainable Energy indicator)	3.1 and 3.1c		
		Total energy generated from renewable energy sources within local boundary (Sustainable Energy indicator)	3.1 and 3.1c		
		Percentage of households within the municipality with access to clean cooking fuels and technologies (Sustainable Energy indicator)	3.2		
& Central Asia,	Affordable energy attribute: The GCoM Regional/ National covenants of Eastern Europe & Central Asia, European Union & Western Europe, North America, the Republic of Korea, and Oceania require cities to report to this attribute.				
Assessment	Affordable energy attribute	Percentage of households or population within the city boundary that spending up to X% of income on energy service (Affordable Energy indicator)	3.3		
Secure energy attribute: The GCoM Regional/ National covenants of South Asia, Southeast Asia, Sub-Saharan Africa, and East Asia require cities to report to this attribute.					
		Percentage of municipality population or households with access to electricity (Secure Energy indicator)	3.4		
Assessment	Secure Energy	Average duration of available electricity (Secure Energy indicator)	3.4		
		Average yearly energy consumption per capita (Secure Energy indicator)	3.4		





The following requirements for the 'Target' Badge Phase regard all regions/attributes chosen.

EAPP Badge	CRF Requirement	CDP-ICLEI
Phase	ONF Nequilement	Track Question Number
Target	Local governments shall set and report city-wide targets that facilitate energy access and/or alleviate energy poverty for their communities through a composite approach that considers three distinct, yet interconnected attributes: secure energy, affordable energy, and sustainable energy.	6.1
	Local governments shall set their target in line with the universal energy access component of UN Sustainable Development Goal #7 (SDG 7) and set at least one target that facilitates energy access and alleviates energy poverty across the three mentioned characteristics within two years upon joining GCoM or, for signatories that are a GCoM members, upon the activation of the EAPP.	6.1
	Boundary (geographic coverage): The target boundary shall be consistent with the city boundary. Local governments may develop goals jointly with neighbouring signatory(ies). If the boundary is larger than the city boundary, this needs to be specified.	6.1
	Target Setting: Local governments shall adopt a target for a quantified relative increase of energy access and/or alleviation of energy poverty towards universal access to energy in alignment with SDG 7.	6.1
Please view Figure B in this Annex to see the relevant targets of each regional attribute	Target Setting: The target shall define the estimated percentage increase of energy access and/or decrease in energy poverty in 2030 compared to their selected base year. In addition, local governments shall set at least one target that addresses energy access and alleviates energy poverty from the regionally selected energy attribute.	6.1





Target Year: The target year (the year in which local governments aim to achieve the stated target) shall be aligned with national commitments such as Nationally Determined Contributions (NDC) (where applicable) or as set by Regional/National Covenants.	6.1
Base year value: The base year shall be the one set within national frameworks or Regional/national Covenants (where applicable or available) or the year used for the energy access and poverty assessment, in which the status of the local government is well documented.	6.1
Ambition: When setting a target, local governments shall demonstrate commitments to increase in energy access and/or reduction in energy poverty. Local governments shall declare these commitments in their plan(s).	7.1a
Units: The target shall be reported as a percentage (%) in relation to the base year. If absolute data is available, signatory shall report the percentage in addition to their quantitative data.	6.1

The following requirements for the 'Plan' Badge Phase regard all regions/attributes chosen.

EAPP Badge Phase	CRF Requirement	CDP-ICLEI Track Question Number
Plan	Local governments shall develop plans for climate change mitigation, adaptation (climate resilience) and energy access and/or poverty, which may be presented in separate or integrated form.	7.1/7.1a
	As with mitigation and adaptation plans, EAP stand-alone action plan(s) or the EAP section of an integrated climate action plan shall include the following information:	See below
	Name the local government(s) which formally adopted the plan and the date of adoption.	7.1a





Lead author team/Action Plan responsible/coordination team in the local governments	7.1a
Description of the stakeholder engagement processes.	7.1a
Does this action contribute to your jurisdiction's energy access and/or poverty objectives (Energy access goals)	8.1/9.1
All actions of priority sectors (identified from energy access and poverty assessments and indirectly from the other pillars' assessments)	7.1a
Descriptions for each action	8.1/9.1
Synergies, trade-offs, and co- benefits of mitigation, adaptation actions and energy access.	7.1a/8.1/9.1
For each action/action area/sector, the action plans shall provide the following information:	See below
Brief description of the action/action area/sector	8.1/9.1
Assessment of energy saving, renewable energy production, vulnerabilities tackled, potential (optional) GHG emissions reduction by action.	9.1
Related indicators and how the implementation of the action impacts the value of the EAP indicators	8.1/9.1

Figure B. How to report to the EAPP 'Target' through CDP-ICLEI Track: Step by step

General Target (All Attributes)

Local governments shall adopt a target for a quantified relative increase of energy access and/or alleviation of energy poverty towards universal access to energy in alignment with SDG 7. The target shall define the estimated percentage increase of energy access and/or decrease in energy poverty in 2030 compared to their selected base year.

In addition, local governments shall set at least one target that addresses energy access and alleviates energy poverty from the regionally selected energy attribute. Local governments should select their target(s) from the list of targets reported below.





Regional Attribute	Region		Related Specific Targets
Sustainability	Japan Latin America	1.	renewable energy sources (RES) within local boundary.
	Middle East & North Africa	3. 4.	within the local boundary Increase energy consumption from RES Increase the households within the
	Republic of Korea China	5.	municipality with access to clean cooking fuels and technologies "Improve the greenness" of the source mix
	East Asia	0.	of thermal energy (heating and cooling) consumed in your city
Security	South Asia	1.	Increase average duration of available electricity by 2030 in relation to their base year
	Southeast Asia Sub-Saharan Africa	2.	Increase the percentage of population or households with access to electricity by 2030 in relation to base year
	East Asia	3.	
Affordability	Eastern Europe & Central Asia	1.	Reduce percentage of households or population within the city boundary that face energy poverty Increase energy efficiency of buildings
	Western Europe & European Union	2.	
	North America		
	Republic of Korea Oceania		
	Cocarna		